

THREE READINGS OF BILL AND CONSIDERATION OF RESOLUTION

For details of practices and precedents on "Over Under the Rule," and on Readings of Bills or Joint Resolutions, see pp. 957-967, 240-248.

Distinction Between "Over Under the Rule" and Bills Laying Over a Day for a Second Reading

Rule XIV comprehends procedures for both reading of bills and joint resolutions three times and the ordering of simple resolutions to go over 1 legislative day under the Rule when objection is heard to their immediate consideration.

When a resolution is submitted and unanimous consent is requested to proceed to its immediate consideration, a single objection blocks that, and under Rule XIV, paragraph 6, the Chair is required to state, when such an objection is heard, that the resolution will go over 1 legislative day under the Rule. Resolutions ordered to go over, under the Rule, are placed at the end of a separate calendar, which is printed after the Calendar of General Orders.

An established procedure has been set up to provide for the disposition of resolutions going over 1 legislative day under the Rule, which is as follows: On the following legislative day, immediately after the disposition of other resolutions, but before the close of morning business, the Chair automatically lays before the Senate the first resolution which had been ordered to lie over 1 legislative day for disposition. Should the first such resolution be disposed before the close of the Morning Hour, the Chair will then lay before the Senate the next resolution that had gone over, under the Rule.

Unless the resolution is disposed of after it has been laid before the Senate on that day and before the close of the Morning Hour, it will be placed on the Calendar of General Orders to be brought up at a subsequent time by unanimous consent or on motion under the same conditions as any other bill or resolution on the Calendar.

Placing bills or joint resolutions on the Calendar under Rule XIV, paragraph 4, without first referring them to committee by use of the technical procedure found in that Rule is an entirely different procedure from that utilized for resolutions going "over under the Rule." To begin with, if anyone objects to the introduction of a bill or joint resolution when an attempt is first made to introduce it, its introduction under Rule XIV, para-

graph 1, must be postponed for 1 legislative day. When introduced, the Rule further provides that it must be read three times before passage and these readings must occur on different legislative days if objection is heard to more than one such reading on the same day.

If a bill or joint resolution is introduced without an objection being made, it is immediately read a first time, even though it is not then pending before the Senate, but if objection is made to its second reading on that day, it must go over 1 legislative day before the second reading occurs. On that day the Chair will lay the bill or joint resolution before the Senate for its second reading, under Rule VII, paragraph 1, when the Chair calls for the introduction of bills and joint resolutions. Then under Rule XIV, paragraph 4, if objection is heard to further proceedings on that measure at that time after its second reading, the Chair will automatically order it placed on the Calendar. If no such objection is heard, the measure will be referred to committee, as is the general practice after a bill or joint resolution has been read twice.

Bills and joint resolutions (House or Senate) placed on the Calendar under the above procedure may not be taken up on motion on the same legislative day that they are ordered placed on the Calendar, but such motion would be in order on the next legislative day.

Rule XIV, Paragraphs 1-4, 6

[Bills, Joint Resolutions, and Resolutions]

1. Whenever a bill or joint resolution shall be offered, its introduction shall, if objected to, be postponed for one day.
2. Every bill and joint resolution shall receive three readings previous to its passage which readings on demand of any Senator shall be on three different legislative days, and the Presiding Officer shall give notice at each reading whether it be the first, second, or third: *Provided*, That each reading may be by title only, unless the Senate in any case shall otherwise order.
3. No bill or joint resolution shall be committed or amended until it shall have been twice read, after which it may be referred to a committee; bills and joint resolutions introduced on leave, and bills and joint resolutions from the House of Representatives, shall be read once, and may be read twice, if not objected to, on the same day for reference, but shall not be considered on that day nor debated, except for reference, unless by unanimous consent.
4. Every bill and joint resolution reported from a committee, not having previously been read, shall be read once, and twice, if not objected to, on the same day, and placed on the Calendar in the order in which the same may be reported; and every bill and joint resolution introduced on leave, and every bill and joint resolution of the House of Representatives which shall have received a first and second reading without being referred to a committee, shall, if objection be made to further proceeding thereon, be placed on the Calendar.
5. * * *
6. All other resolutions shall lie over one day for consideration, if not referred, unless by unanimous consent the Senate shall otherwise

direct. When objection is heard to the immediate consideration of a resolution or motion when it is submitted, it shall be placed on the Calendar under the heading of "Resolutions and Motions over, under the Rule," to be laid before the Senate on the next legislative day when there is no further morning business but before the close of morning business and before the termination of the morning hour.

TIE VOTE

See "Voting," pp. 1397-1437.

TIME FOR DEBATE

See "Limitation on Debate," pp. 756-757; "Unanimous Consent Agreements," pp. 1311-1369.